104TH CONGRESS 2D SESSION

H. R. 3469

To improve economic productivity and create thousands of jobs by establishing an infrastructure reinvestment fund which will provide immediate, upfront funding of intermodal surface transportation programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 16, 1996

Mr. Borski (for himself, Mr. Oberstar, Mr. Lipinski, Mr. Brewster, and Ms. Delauro) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on the Budget, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To improve economic productivity and create thousands of jobs by establishing an infrastructure reinvestment fund which will provide immediate, upfront funding of intermodal surface transportation programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Infrastructure Rein-
- 5 vestment and Economic Revitalization Act of 1996".

1 SEC. 2. FINDINGS AND PURPOSES.

1	SEC. 2. FINDINGS RIND I CITI OSES.
2	(a) FINDINGS.—Congress finds that—
3	(1) the quality of our Nation's transportation
4	infrastructure and the efficient movement of people
5	and goods are directly linked to our Nation's eco-
6	nomic productivity and competitiveness;
7	(2) our Nation's trading partners, with whom
8	we compete in the global economy, have invested
9	substantial amounts of their resources into capital
10	infrastructure investment and currently enjoy pro-
11	ductivity growth rates that are more than triple the
12	United States growth rate;
13	(3) to compete in the global marketplace of the
14	1990's, the United States must substantially in-
15	crease its level of infrastructure investment as soon
16	as possible;
17	(4) by allowing infrastructure investment to
18	drop from 2.4 percent of the gross national product
19	in the late 1960's to less than 0.3 percent in the
20	1980's, our Nation has neglected the foundation of
21	economic growth; and
22	(5) without a substantial influx of new capital,
23	infrastructure investment will not be able to keep
24	pace with the rapid rate of infrastructure decay that

will result in crumbling roads, increasing traffic con-

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- gestion, higher costs, and inadequate transit systems.
 tems.
 (b) Purposes.—The purposes of this Act are as follows:
- (1) Issuance of bonds to finance massive capital
 infrastructure reinvestment immediately.
- 7 (2) Creation of thousands of productive new 8 jobs by initiating new rehabilitation and construction 9 projects.
- 10 (3) Stimulation of the economy and creation of 11 economic growth by increasing the efficiency of our 12 Nation's infrastructure and investment in its long-13 term maintenance.
- (4) Complementing the purposes of the Inter modal Surface Transportation Efficiency Act of
 1991 by creating a new financing mechanism to provide a more immediate source of funds.

18 SEC. 3. INFRASTRUCTURE REINVESTMENT FUND.

- 19 (a) Revenues From Highway Trust Fund.—
- 20 Subsection (c) of section 9503 of the Internal Revenue
- 21 Code of 1986 (relating to Highway Trust Fund) is amend-
- 22 ed by adding at the end thereof the following new para-
- 23 graph:
- 24 "(7) Infrastructure reinvestment
- 25 FUND.—The Secretary shall pay from time to time

- from the Highway Trust Fund into the Infrastruc-
- 2 ture Reinvestment Fund amounts (as determined by
- 3 him) equivalent to 4.3 cents per gallon of the taxes
- 4 imposed by sections 4041(a) and 4081 which are re-
- 5 ceived after September 30, 1996, and before October
- 6 1, 2026.".
- 7 (b) Infrastructure Reinvestment Fund.—
- 8 (1) In General.—Subchapter A of chapter 98
- 9 of such Code (relating to trust fund code) is amend-
- ed by adding at the end thereof the following new
- 11 section:
- 12 "SEC. 9512. INFRASTRUCTURE REINVESTMENT FUND.
- 13 "(a) Creation of Fund.—There is established in
- 14 the Treasury of the United States a trust fund to be
- 15 known as the 'Infrastructure Reinvestment Fund', consist-
- 16 ing of such amounts as may be appropriated or credited
- 17 to such Fund as provided in this section, section
- 18 9503(c)(7), or section 9602(b).
- 19 "(b) Expenditures From Fund.—Amounts in the
- 20 Infrastructure Reinvestment Fund shall be available, as
- 21 provided in appropriation Acts, only for purposes of carry-
- 22 ing out section 5 of the Infrastructure Reinvestment and
- 23 Economic Revitalization Act of 1996.
- 24 "(c) Infrastructure Bonds.—

- 1 "(1) IN GENERAL.—There are authorized to be 2 appropriated to the Infrastructure Reinvestment 3 Fund, as repayable advances, the maximum amount 4 (less an appropriate reserve) which the Secretary es-5 timates may be fully amortized before October 1, 6 2026, based on an amortization schedule comparable 7 to a 30-year bond issued as part of the public debt.
 - "(2) Repayment of advances.—Advances made to the Infrastructure Reinvestment Fund shall be repaid, and interest on such advances shall be paid, under such terms and conditions as the Secretary shall prescribe.
 - "(3) Final Repayment.—No advance shall be made to the Infrastructure Reinvestment Fund after September 30, 2026, and all advances made to such Fund shall be repaid on or before such date.
 - "(4) RATE OF INTEREST.—Interest on advances made pursuant to this subsection shall be determined in accordance with section 9509(d)(3)(C).".
 - (2) CLERICAL AMENDMENT.—The table of sections for such subchapter A is amended by adding at the end thereof the following new item:

"Sec. 9512. Infrastructure Reinvestment Fund.".

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SEC. 4. OFF-BUDGET STATUS OF FUND.

- 2 Notwithstanding any other provision of law, the re-
- 3 ceipts and disbursements of the Infrastructure Reinvest-
- 4 ment Fund shall not be counted as new budget authority,
- 5 outlays, receipts, or deficit or surplus for purposes of—
- 6 (1) the budget of the United States Govern-
- 7 ment as submitted by the President,
- 8 (2) the congressional budget, or
- 9 (3) the Balanced Budget and Emergency Defi-
- cit Control Act of 1985.

11 SEC. 5. INFRASTRUCTURE REINVESTMENT PROGRAM.

- 12 (a) AUTHORIZATION OF APPROPRIATIONS.—There
- 13 shall be available, out of the Infrastructure Reinvestment
- 14 Fund, for fiscal year 1997 to the Secretary for carrying
- 15 out surface transportation programs an amount equal to
- 16 the aggregate amount advanced to such Fund under sec-
- 17 tion 9512(d) of the Internal Revenue Code of 1986 plus
- 18 interest thereon. Such sums shall remain available until
- 19 expended.
- 20 (b) Allocation of Funds Among Programs.—
- 21 From the funds made available by subsection (a), the Sec-
- 22 retary shall make available to carry out a surface trans-
- 23 portation program an amount determined by multiply-
- 24 ing—
- 25 (1) the amount of funds made available by sub-
- section (a), and

- 1 (2) the quotient of the amount of funds made
- 2 available for such program for fiscal year 1996 di-
- 3 vided by the aggregate of all funds made available
- 4 for all such programs for fiscal year 1996.
- 5 (c) Applicability of Apportionment Formulas
- 6 AND OTHER PROVISIONS.—
- 7 (1) In general.—Except as otherwise pro-
- 8 vided by this Act, funds made available to a surface
- 9 transportation program under subsection (b) shall be
- subject to apportionment, Federal share, planning,
- design, period of availability, and other requirements
- in the same manner and to the same extent as if
- such funds were made available, out of the Highway
- 14 Trust Fund, for such program.
- 15 (2) Obligation Limitation.—Funds made
- available by subsection (a) shall not be subject to
- any obligation limitation.
- 18 (d) Contract Authority.—Approval by the Sec-
- 19 retary of a grant, project, or contract with funds made
- 20 available by subsection (a) shall be deemed a contractual
- 21 obligation of the United States for payment of the Federal
- 22 share of the cost of the grant, project, or contract.
- 23 SEC. 6. DEFINITIONS.
- In this Act, the following definitions apply:

1	(1) Secretary.—The term "Secretary" means
2	the Secretary of Transportation.
3	(2) Surface transportation program.—
4	The term "surface transportation program" means
5	any program or project for which funds are made
6	available for fiscal year 1997 by or under the Inter-
7	modal Surface Transportation Efficiency Act of
8	1991 and any Act amended by the Intermodal Sur-
9	face Transportation Efficiency Act of 1991, includ-
10	ing title 23, United States Code, chapter 53 of title
11	49, United States Code, and the Surface Transpor-
12	tation Assistance Act of 1982. Such term shall not
13	include—
14	(A) any project described in section 1103
15	1104, 1105, 1106, 1107, or 1108 of the Inter-
16	modal Surface Transportation Efficiency Act of
17	1991; and
18	(B) the national recreation trails funding
19	program under part B of title I of such Act.